NEW YORK STATE

DEPARTMENT OF SOCIAL SERVICES

40 NORTH PEARL STREET, ALBANY, NEW YORK 12243

ESAR A. PERALES Commissioner

Administrative Directive is a written communication to local Social Services Districts providing directions to be followed in the administration of public assistance ind care programs.

ANSMITTAL NO.: 87 ADM-8 [Family & Children Serivces]

ADMINISTRATIVE DIRECTIVE

Commissioners of Social Services TO: Directors of Authorized Agencies

Limitation for Publications of Petitions SUBJECT:

to Terminate Parental Rights

DATE: March 17, 1987

SUGGESTED DISTRIBUTION:

Child Welfare Executives and Supervisory Staff

Staff Development Coordinators

Legal Staff

Foster Care Staff Adoption Staff

CONTACT PERSON:

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I. Purpose

The purpose of this release is to inform local districts and authorized agencies of the provision of Chapter 811 of the Laws of 1986 which prohibits the publication of the entire petition to terminate parental rights.

II. Background

Section 617 of the Family Court Act contains the procedures which must be followed when serving a summons and petition in a proceeding to terminate parental rights.

Previous ADMs/INFs	Releases Cancelled	D	Secretary 1	D 11-12 (D)	h #1
FIEVIOUS ADIVIS/114F5	Neleases Cancelled	Dept. Regs.	Social Services Law and Other Legal References	Bulletin/Chapter Reference	Miscellaneous Reference
			SSL		
			384-b		
			FCA 622		
			617		
	. .		CPLR 316		
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Pursuant to Section 384-b.3(e) of the Social Services
Law, service of process shall be made in accordance
with Section 617 of the Family Court Act whenever a
proceeding to terminate parental rights is initiated
in family court irrespective of the grounds listed in
the petition. Section 617 of the Family Court Act specifies
that the parent(s) must be given a copy of the petition
and notice of the proceedings, preferably through personal
service, at least twenty days prior to the court ordered
date of appearence. That section further states that
if, after reasonable efforts, personal service is not
made, such substitute service or service by publication
as may be ordered by the court shall be sufficient.

Prior to the enactment of this new legislation, a judicial order for service by publication usually was interpreted as requiring publication of the entire petition, including the detailed allegations, in a newspaper most likely to be seen by the parent(s). However, because of the increase in the average age of a child now being adopted, concern was raised that such publication could prove embarrassing to the child. In addition, it was thought that such details were unnecessary to provide adequate notice to the parent(s). Chapter 811 of the Laws of 1986 resolves these concerns.

III. Program Implications

With the enactment of Chapter 811 of the Laws of 1986, when a judge orders service of a summons with notice of a proceeding to terminate parental rights by publication in a newspaper, the law now mandates that "in no event shall the whole petition be published." The law further specifies that the notice shall state:

- "1. the date, time and purpose of the proceeding,
- 2. that upon failure of the person summoned to appear, all of his or her parental rights in the child may be terminated, and
- 3. that his or her failure to appear shall constitute a denial of his or her interest in the child, which denial may result, without further notice, in the transfer or commitment of the child's care, custody or guardianship or in the child's adoption in this or any subsequent proceeding in which such care, custody, or guardianship or adoption may be at issue."

IV. Required Action

Preparation of the petition to terminate parental rights and notification to the parent(s) are usually considered the responsibilities of an agency's attorney. However, the lack of sufficient legal staff or differing practices in the local district may mean that these responsibilities are left to the caseworker. Therefore, when a judge orders service by publication, either the legal staff person or the caseworker who prepares the summons with notice for publication must insure the notice includes only the information contained in paragraphs 1., 2. and 3. of Section III.

It is important to note that before the court will order service by publication, the agency must convince the court that reasonable efforts have been made to locate and personally serve the parent(s). Such efforts should include the following:

- o A check of the telephone directories of those cities where the parent(s) have been known to reside.
- Organizes at the Post Office, Board of Elections, Department of Motor Vehicles, Social Services Department, Social Security Administration, the police department, etc.
- Requests for assistance from the support enforcement unit, parent locator service and putative father registry.

The agency's attempts must be documented in an affidavit which is attached to the motion for service by publication.

Once the court is satisfied that the exact whereabouts of the parent(s) cannot be determined and an order is given by the judge for service by publication, the law now provides that only the summons with notice and those items mandated to be included in the notice may be published. Publication must occur in newspapers designated in the order as likely to give notice to the parent(s). A single publication in only one newspaper designated in the order is sufficient.

The law further stipulates in Rule 316 of the Civil Practice Law and Rules, which pertains to all orders of service by publication, that the publication of a

summons with notice must be made within thirty days after the order is granted. Service is complete on the twenty-eighth day after the day of publication.

V. Effective Date

This directive is effective March 15, 1987, retroactive to August 2, 1986, the effective date of Chapter 811 of the Laws of 1986.

Joseph Semidei
Deputy Commissioner
Division of Family and
Children Services

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Cal. No. 1191

IN SENATE

April 22, 1986

Introduced by Sen. COOK -- read twice and ordered printed, and when printed to be committed to the Committee on Child Care -- reported favorably from said committee, ordered to first and second report, ordered to a third reading, amended and ordered reprinted, retaining its place in the order of third reading

AN ACT to amend the family court act, in relation to the service of a summons

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Subdivision (d) of section six hundred seventeen of the family court act, as added by chapter six hundred sixty-six of the laws of nineteer hundred seventy-six, is amended to read as follows:

(d) Service of the [petition] summons and other process with a notice as specified herein by publication shall be made in accordance with the provisions of CPLR 316, provided, however, that a single publication of the summons or other process with a notice as specified herein in only one newspaper designated in the order shall be sufficient. In no event shall the whole petition be published. The petition shall be delivered to the person summoned at the first court appearance pursuant to section one hungred fifty-four-a of this chapter. The notice to be published with the summons or other process shall state:

1. the date, time, place and purpose of the proceeding,

14 that upon failure of the person summoned to appear, 15

her parental rights in the child may be terminated, and

3. that his or her failure to appear shall constitute a denial of his 16 or her interest in the child, which denial may result, without further 17

notice, in the transfer or commitment of the child's care, custody or guardianship or in the child's adoption in this or any subsequent

proceeding in which such care, custody or guardianship or adoption may

21 · be at issue.

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§ 2. This act shall take effect immediately.

EXPLANATION -- Matter in italics (underscored) is new; matter in brackets [] is old law to be omitted.

LBD14277-04-6